

Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 ACDE-00 ERDA-05 AF-06 ARA-06 CIAE-00

DODE-00 EA-06 EUR-12 PM-03 H-02 INR-07 IO-10 L-02

NASA-01 NEA-09 NSAE-00 NSC-05 OIC-02 SP-02 PA-01

PRS-01 OES-03 SS-15 USIA-06 SAJ-01 NRC-05 /121 W

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 5645

INFO AEC GERMANTOWN PRIORITY

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AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY PARIS

AMEMBASSY TOKYO

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DISTO

EO 11652: NA

TAGS: PARM TECH IAEA

SUBJECT: IAEA DIRECTOR GENERAL'S RESPONSE TO SWISS QUESTION

RE INTERPREATION OF SAFEGURDS AGREEMENT

REF: A. IAEA VIENNA 1695 (NOTAL)

B. IAEA VIENNA 2255 (NOTAL)

1. DIRECTOR GENERAL EKLUND, AT HIS LUNCH MARCH 24,
INFORMED USSR AMBASSADOR ARKADIEV, UK REPRESENTATIVE AND MYSELF OF
HIS INTENTION TO RESPOND ASAP TO SWISS GOVERNOR'S QUESTION
AT FEBRUARY IAEA BOARD OF GOVERNORS MEETING. EKLUND
FELT THAT SINCE HE HAD STATED AT BOARD THAT SECRETARIAT
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CONSIDERS THAT PROHIBITION IN IAEA SAFEGUARDS AGREEMENTS
AGAINST USE OF SAFEGUARDED MATERIAL TO FURTHER ANY

MILITARY PURPOSE, PROHIBITS USE SUCH MATERIAL FOR NUCLEAR EXPLOSIVE DEVICESMF ANY KIND, PARTIES TO SUCH AGREEMENTS MUST BE INFORMED AS TO HOW SECRETARIAT INTENDS TI IMPLEMENT SUCH UNDERTAKING. IN HIS VIEW, PARTIES NEED GUIDANCE CONCERNING ACTIVITIES CONSIDERED PERMISSIBLE. ACCORDINGLY, HE INTENDED INVITE EIGHT GOVERNMENTS (US,UK, USSR, FRANCE, FRG, INDIA, JAPAN AND SWITZERLAND) TO SEND EXPERTS TO VIENNA APRIL 8 FOR PURPOSE OF ADVISING HIM ON MATTER. FYI: WE UNDERSTAND THROUGH ROMETSCH THAT SWISS GOVT HAS URGED AGENCY TO TAKE THIS STEP, WHICH WILL HELP GOS IN ITS ATTEMPTS TO DEFLATE THE ARGUEMENTS OF THE INTERNAL NPT OPPOSITION. THIS IS, OF COURSE, ALSO REASON SWISS ARE BEING INVITED SEND EXPERT, END FYI.

2. MISSION HAS JUST (A.M. 26TH) RECEIVED LETTER SIGNED BY EKLUND, TEXT OF WHICH READS:

QTE AT THE BOARD OF GOVERNORS MEETING ON 25 FEB 1975, I ALLUDED TO THE QUESTION OF PEACEFUL NUCLEAR EXPLOSIVE DEVICES WITH REFERENCE TO THE ADMINISTRATION OF AGENCY SAFEGUARDS. THE GOVERNOR FROM SWITZERLAND RAISED A QUESTION, IN THIS CONNECTION, SUGGESTING THAT THERE MAY BE SOME INHIBITIONS ON LEGITIMATE RESEARCH DONE BY PARTIES TO SAFEGUARDS AGREEMENTS ADMINISTERED BY THE AGENCY.

IN CONNECTION WITH THE STATEMENT OF THE GOVERNOR FROM SWITZERLAND ON "CONFINED MICRO-EXPLOSIONS IN ARTIFICIAL ENCLOSURES FOR THE PURPOSE OF PRODUCING ENERGY FOR PEACEFUL PURPOSES" IT APPEARS DESIRABLE TO CLARIFY THE TECHNICAL BACKGROUND OF THE SUBJECT. I INDERSTAND THATSEVERAL GOVERNMENTS INTEND TO RAISE THIS QUESTION AT THE NPT REVIEW CONFERENCE IN GENEVA IN MAY OF THIS YEAR.

WE FEEL THAT THIS SUBJECT IS OF SUCH IMPORTANCE THAT ONE WOULD NEED GUIDANCE ON IT. ON THE BASIS OF SUCH GUIDELINES IT SHOULD THEN BE POSSIBLE FOR THE AGENCY TO LIMITED OFFICIAL USE
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CONSIDER CIRCUMSTANCES UNDER WHICH MICRO-EXPLOSIONS WOULD BE COMPATIBLE WITH THE PROVISIONS IN ALL AGENCY SAFE-GUARDS AGREEMENTS. I AM THEREFORE CALLING A SMALL ADVISORY GROUP OF EXPERTS TO CONVENE IN VIENNA FOR TWO DAYS FROM 8 APRIL 1975.

EVEN THOUGH THE TIME IS SHORT I WOULD DHOPE THAT YOU WOULD BE PREPARED TO SEND A TECHNICAL EXPERT TO PARTICI-PATE IN THESE DISCUSSIONS. IN ADDITION TO THE UNITED STATES, I AM INVITING AN EXPERT EACH FROM THE FEDERAL

REPUBLIC OF GERMANY, FRANCE, INDIA, JAPAN, SWITZERLAND, THE UNITED KINGDOM AND THE USSR. THE DISCUSSIONS WILL START AT 3:30 P.M. ON 8 APRIL, IN MEETING ROOM D AT AGENCY HEADQUARTERS. WE ARE PREPARED TO PAY FOR THE TRANSPORTATION BY TOURIST CLASS TO VIENNA AND THE PER DIEM OF YOUR EXPERT. END QTE.

3. WE UNDERSTAND EKLUND HAS IN MIND ISSUANCE OF BACKGROUND PAPER BY SECRETARIAT PRIOR TO APRIL 8 MEETING FOR USE BY PARTICIPANTS. MISSION WILL CABLE CONTENTS OF SUCH PAPER IF AND WHEN RECEIVED.

4. MISSION IS PLEASED THAT EKLUND IS MOVING RAPIDLY TO TRY TO DEFUSE THIS MATTER TO MINIMIZE WHAT COULD BE EXTNSIVE AND MUCH LESS CONTROLLABLE DEBATE AT NPT REVIEW CONFERENCE ON IDENTICAL ISSUE IN CONTEXT OF NPT PROHIBITIONS RE "OTHER NUCLEAR EXPLOSIVE DEVICES". EKLUND IS UNDER NO ILLUSIONS (NOR ARE WE) RE POSSIBLE DIFFICULTIES WHICH MAY ARISE IN APRIL 8 MEETING IN GRAPPLING WITH SUCH COMPLEX AND SENSITIVE SUBJECT. IT MAY VERY WELL TURN OUT THAT MEETING WILL ONLY SERVE TO ELUCIDATE PROBLEM AND THAT PARTICIPANTS WILL NEED TO STUDY MATTER, CONSULT WITH OTHERS, ETC., AND RECONVENE AT LATER TIME. EVEN IN THAT EVENT, HOWEVER, IT WOULD BE USEFUL IN THAT SWISS, FOR EXAMPLE, SHOULD THEN BE INHIBITED FROM PRESSING FOR RESOLUTION OF ISSUE IN REVIEW CONFERENCE.

5. WE STRONGLY RECOMMEND POSITIVE RESPONSE TO EKLUND'S REQUEST. REQUEST ADVICE ASAP. PORTER

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